REPORT OF THE AUDIT OF THE MARION COUNTY SHERIFF

For The Year Ended December 31, 2007



CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

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EXECUTIVE SUMMARY

AUDIT EXAMINATION OF THE MARION COUNTY SHERIFF

For The Year Ended December 31, 2007

The Auditor of Public Accounts has completed the Marion County Sheriff's audit for the year ended December 31, 2007. Based upon the audit work performed, the financial statement presents fairly, in all material respects, the revenues, expenditures, and excess fees in conformity with the regulatory basis of accounting.

Financial Condition:

Excess fees increased by \$20,932 from the prior year, resulting in excess fees of \$64,143 as of December 31, 2007. Revenues increased by \$38,175 from the prior year and expenditures increased by \$17,243.

Lease Obligations:

The Sheriff's office was committed to the following lease agreements as of December 31, 2007:

					P	rincipal
					E	Balance
Item			Term of	Ending	Dec	ember 31,
Purchased	P	ayment	Agreement	Date		2007
Crown Victoria	\$	21,577	3 years	11/10/2008	\$	21,577
Copier		154	36 months	4/30/2009		2,460
					\$	24,037

Deposits:

The Sheriff's deposits as of November 15, 2007 were exposed to custodial credit risk as follows:

Uncollateralized and Uninsured \$1,991

The Sheriff's deposits were covered by FDIC insurance and a properly executed collateral security agreement, but the bank did not adequately collateralize the Sheriff's deposits in accordance with the security agreement.

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The Honorable John G. Mattingly, Marion County Judge/Executive The Honorable Carroll Kirkland, Marion County Sheriff Members of the Marion County Fiscal Court

Independent Auditor's Report

We have audited the accompanying statement of revenues, expenditures, and excess fees regulatory basis of the Sheriff of Marion County, Kentucky, for the year ended December 31, 2007. This financial statement is the responsibility of the Sheriff. Our responsibility is to express an opinion on this financial statement based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, and the Audit Guide for County Fee Officials issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statement. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the Sheriff's office prepares the financial statement on a regulatory basis of accounting that demonstrates compliance with the laws of Kentucky, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statement referred to above presents fairly, in all material respects, the revenues, expenditures, and excess fees of the Sheriff for the year ended December 31, 2007, in conformity with the regulatory basis of accounting described in Note 1.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated June 12, 2008 on our consideration of the Marion County Sheriff's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of our audit.



The Honorable John G. Mattingly, Marion County Judge/Executive The Honorable Carroll Kirkland, Marion County Sheriff Members of the Marion County Fiscal Court

This report is intended solely for the information and use of the Sheriff and Fiscal Court of Marion County, Kentucky, and the Commonwealth of Kentucky and is not intended to be and should not be used by anyone other than these interested parties.

Respectfully submitted,

Crit Luallen

Auditor of Public Accounts

June 12, 2008

MARION COUNTY CARROLL KIRKLAND, SHERIFF STATEMENT OF REVENUES, EXPENDITURES, AND EXCESS FEES - REGULATORY BASIS

For The Year Ended December 31, 2007

Revenues

State Grant - Body Armor Grant		\$ 2,648
State - KLEFPF		16,190
State Fees For Services: Finance and Administration Cabinet Cabinet For Health And Family Services	\$ 44,496 68	44,564
Circuit Court Clerk		21,304
Fiscal Court		75,487
County Clerk - Delinquent Taxes		1,619
Commission On Taxes Collected		286,871
Fees Collected For Services: Auto Inspections Accident and Police Reports Serving Papers 10% Add on Fees Transporting Prisoners Carrying Concealed Deadly Weapon Permits	4,015 235 37,668 28,033 6,266 2,775	78,992
Other: Miscellaneous		7,978
Interest Earned		4,960
Borrowed Money: State Advancement		 114,330
Total Revenues		654,943

MARION COUNTY

CARROLL KIRKLAND, SHERIFF

STATEMENT OF REVENUES, EXPENDITURES, AND EXCESS FEES - REGULATORY BASIS For The Year Ended December 31, 2007 (Continued)

Expenditures

Operating Expenditures and Capital Outlay:		
Personnel Services-		
Deputies' Salaries	\$ 155,605	
Part-Time Salaries	36,336	
Other Salaries	30,000	
Overtime	19,128	\$ 241,069
Employee Benefits-		
Employer's Share Social Security	27,813	
Employer's Share Retirement	3,440	31,253
Contracted Services-		
Vehicle Maintenance and Repairs		13,172
Materials and Supplies-		
Office Materials and Supplies	8,521	
Law Enforcement Supplies	7,010	
Training	411	
Uniforms	6,896	22,838
Auto Expense-		
Gasoline		27,493
Other Charges-		
Conventions and Travel	470	
Dues	608	
Postage	517	
Transporting Prisoners	3,251	
Carrying Concealed Deadly Weapon Permits	995	
Miscellaneous	2,982	8,823
Capital Outlay-		
Office Equipment	9,278	
Vehicles	20,693	29,971
Debt Service:		
State Advancement	114,330	
Leases	27,346	141,676
Leases	 21,540	 171,070
Total Expenditures		 516,295

MARION COUNTY

CARROLL KIRKLAND, SHERIFF

STATEMENT OF REVENUES, EXPENDITURES, AND EXCESS FEES - REGULATORY BASIS For The Year Ended December 31, 2007 (Continued)

Net Revenues		\$ 138,648
Less: Statutory Maximum		 71,118
Excess Fees		67,530
Less: Training Incentive Benefit		 3,387
Excess Fees Due County for 2007		64,143
Payments to Fiscal Court - February 7, 2008 \$	62,000	
June 3, 2008	2,143	 64,143
Balance Due Fiscal Court at Completion of Audit		\$ 0

MARION COUNTY NOTES TO FINANCIAL STATEMENT

December 31, 2007

Note 1. Summary of Significant Accounting Policies

A. Fund Accounting

A fee official uses a fund to report on the results of operations. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

A fee official uses a fund for fees to account for activities for which the government desires periodic determination of the excess of revenues over expenditures to facilitate management control, accountability, and compliance with laws.

B. Basis of Accounting

KRS 64.820 directs the fiscal court to collect any amount, including excess fees, due from the Sheriff as determined by the audit. KRS 134.310 requires the Sheriff to settle excess fees with the fiscal court at the time he files his final settlement with the fiscal court.

The financial statement has been prepared on a regulatory basis of accounting, which demonstrates compliance with the laws of Kentucky and is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Under this regulatory basis of accounting revenues and expenditures are generally recognized when cash is received or disbursed with the exception of accrual of the following items (not all-inclusive) at December 31 that may be included in the excess fees calculation:

- Interest receivable
- Collection on accounts due from others for 2007 services
- Reimbursements for 2007 activities
- Tax commissions due from December tax collections
- Payments due other governmental entities for payroll
- Payments due vendors for goods or services provided in 2007

The measurement focus of a fee official is upon excess fees. Remittance of excess fees is due to the County Treasurer in the subsequent year.

C. Cash and Investments

At the direction of the fiscal court, KRS 66.480 authorizes the Sheriff's office to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

MARION COUNTY NOTES TO FINANCIAL STATEMENT December 31, 2007 (Continued)

Note 2. Employee Retirement System

The county officials and employees have elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a cost-sharing, multiple-employer, defined benefit pension plan that covers all eligible full-time employees and provides for retirement, disability, and death benefits to plan members.

Benefit contributions and provisions are established by statute. Nonhazardous covered employees are required to contribute 5.0 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 13.19 percent for the first six months and 16.17 percent for the last six months of the year. Hazardous covered employees are required to contribute 8 percent of their salary to the plan. The county's contribution rate for hazardous employees was 28.21 percent for the first six months and 33.87 percent for the last six months of the year.

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65. Aspects of benefits for hazardous employees include retirement after 20 years of service or age 55.

Historical trend information pertaining to CERS' progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Retirement Systems' annual financial report which is a matter of public record. This report may be obtained by writing the Kentucky Retirement Systems, 1260 Louisville Road, Frankfort, Kentucky 40601-6124, or by telephone at (502) 564-4646.

Note 3. Deposits

The Marion County Sheriff maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC) as required by KRS 66.480(1)(d). According to KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the Sheriff and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution.

Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a depository institution failure, the Sheriff's deposits may not be returned. The Marion County Sheriff does not have a deposit policy for custodial credit risk but rather follows the requirements of KRS 41.240(4). As of December 31, 2007, all deposits were covered by FDIC insurance or a properly executed collateral security agreement. However, as of November 15, 2007, public funds were exposed to custodial credit risk because the bank did not adequately collateralize the Sheriff's deposits in accordance with the security agreement.

MARION COUNTY NOTES TO FINANCIAL STATEMENT December 31, 2007 (Continued)

Note 4. Drug Seizure Fund

The Marion County Sheriff maintains a drug seizure fund. Receipts for this fund are from the court ordered payments related to drug cases. These funds are reserved for items directly related to law enforcement and are not available for excess fee purposes. The beginning balance of this fund at January 1, 2007 was \$1,297. There were receipts of \$4,163 and disbursements of \$1,929, leaving an unexpended balance of \$3,531 as of December 31, 2007. All disbursements were for items directly related to law enforcement in compliance with KRS Chapter 218A.

Note 5. State Body Armor Grant

The Sheriff received and spent a grant to purchase body armor from the state in the amount of \$2,648.

Note 6. Leases

The Sheriff's office was committed to the following lease agreements as of December 31, 2007:

					P	rincipal
					E	Balance
Item			Term of	Ending	Dec	ember 31,
Purchased	P	ayment	Agreement	Date	2007	
Crown Victoria	\$	21,577	3 years	11/10/2008	\$	21,577
Copier		154	36 months	4/30/2009		2,460
					\$	24,037

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

The Honorable John G. Mattingly, Marion County Judge/Executive The Honorable Carroll Kirkland, Marion County Sheriff Members of the Marion County Fiscal Court

> Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards

We have audited the statement of revenues, expenditures, and excess fees - regulatory basis of the Marion County Sheriff for the year ended December 31, 2007, and have issued our report thereon dated June 12, 2008. The Sheriff's financial statement is prepared in accordance with a basis of accounting other than generally accepted accounting principles. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Marion County Sheriff's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statement, but not for the purpose of expressing an opinion on the effectiveness of the Sheriff's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Sheriff's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to initiate, authorize, record, process, or report financial data reliably in accordance with the regulatory basis of accounting such that there is more than a remote likelihood that a misstatement of the entity's financial statement that is more than inconsequential will not be prevented or detected by the entity's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statement will not be prevented or detected by the entity's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.



Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards (Continued)

Compliance And Other Matters

As part of obtaining reasonable assurance about whether the Marion County Sheriff's financial statement for the year ended December 31, 2007, is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

This report is intended solely for the information and use of management, the Marion County Fiscal Court, and the Department for Local Government and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,

Crit Luallen

Auditor of Public Accounts

June 12, 2008